

CARL T.C. GUTIERREZ GOVERNOR OF GUAM

## MAR 2 4 2000

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The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Singko na Liheslaturan Guåhan Twenty-Fifth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

OFFICE OF THE LEGISLATIVE SECRETARY
ACKNOWLEDGMENT RECEIPT
Received By Agan
Time 10: 33am
Date 3. 27.W

Dear Legislative Secretary Brown:

Enclosed please find Substitute Bill No. 360 (COR), "AN ACT TO AMEND §22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AS AMENDED BY §29 OF CHAPTER IV OF P.L. NO. 25-03, RELATIVE TO REFINANCING GWA REVENUE BONDS AND FOR OTHER PURPOSES", which I have signed into law today as Public Law No. 25-115.

This legislation allows the refinancing of Guam Waterworks Authority bonds, to take advantage of lower interest rates and to realize a savings. The savings was designed to enable the Guam Waterworks Authority to finance long overdue and absolutely necessary improvements to our water/sewer system, however, this goal was diverted by the legislative branch of government to provide subsidies to residential water/sewer users through the next election.

The secondary effect of this legislation, due to the diversion of savings, is that the Guam Waterworks Authority will not be able to enter the financial market to obtain funding, because the legislative body is interfering with the stability of rates by leap-frogging over the action of the Public Utilities Agency (PUC) to subsidize residential users, but not agricultural, commercial, golf course, irrigation, hotel, and government users. The recent PUC rulings on rates also include these other classes of users.

Legislative Secretary/SB360/PL25-115 March, 2000 - Page 2

The subsidy is supposed to be "temporary" - either for the next 10 months or until the amount of \$3.5 Million is spent, whichever comes later. However, the legislation does not provide for a mechanism for the rates to go back to the level that was authorized by the PUC in the first place.

Finally, the Navy has been monitoring the turn over of assets to the Guam Waterworks Authority. The instability of rates will impact on this relationship.

Very truly yours,

Carl T. C. Gutierrez

I Maga'Lahen Guåhan Governor of Guam

Attachment: copy attached for signed bill or overridden bill original attached for vetoed bill

cc: The Honorable A.R. Unpingco Speaker

1.842

## MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 2000 (SECOND) Regular Session

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 360 (COR) "AN ACT TO AMEND §22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AS AMENDED BY §29 OF CHAPTER IV OF P.L. NO. 25-03, RELATIVE TO REFINANCING GWA REVENUE BONDS AND FOR OTHER PURPOSES," was on the 9<sup>th</sup> day of March 2000, duly and regularly passed.

NIO R. UNPINGCO Speaker

Attested **IOANNE M.S. BROWN** 

Senator and Legislative Secretary

This Act was received by I Maga'lahen Guahan this \_\_\_\_\_\_ day of \_\_\_\_\_\_ 2000. <u>2:35</u> o'clock <u>f</u>.M. at

Assistant Staff Officer Maga'lahi's Office

**APPROVED:** 

CARL T. C. GUTIERREZ I Maga'lahen Guahan

Date: 3-24.00

Public Law No. \_25- 115

## MINA'BENTE SINGKO NA LIHESLATURAN GUÅHAN 1999 (FIRST) Regular Session

#### Bill No. 360 (COR)

As substituted by the Committee on Tourism, Economic Development and Parks, amended in the Committee of the Whole and further amended.

#### Introduced by:

A. C. Lamorena, V J. M.S. Brown <u>A. R. Unpingco</u> Mark Forbes A. C. Blaz F. B. Aguon, Jr. E. C. Bermudes E. B. Calvo M. G. Camacho L. F. Kasperbauer C. A. Leon Guerrero K. S. Moylan V. C. Pangelinan J. C. Salas S. A. Sanchez, II

## AN ACT TO AMEND §22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AS AMENDED BY §29 OF CHAPTER IV OF P.L. NO. 25-03, RELATIVE TO REFINANCING GWA REVENUE BONDS AND FOR OTHER PURPOSES.

#### **BE IT ENACTED BY THE PEOPLE OF GUAM:**

Section 1. Section 22428 of Article 4, Chapter 22, Division 2 of Title 5, as
amended by §29 of Chapter IV of Public Law Number 25-03, is hereby *amended* to

1 read as follows:

"Section 22428. Authorization and Approval of Refunding Bonds. 2 The following terms shall have the (a) **Definitions.** 3 following meanings when used in this Section: 4 '1989 Water Bonds' means the Government of Guam (1)5 Water System Revenue Bonds, Series 1989. 6 '1992 Highway Bonds' means the Government of Guam (2)7 Obligation Highway 1992 Series 8 Limited Bonds, Α. 'Prior Bonds' means the 1989 water bonds and the 1992 (3)9 highway bonds, to be redeemed or otherwise retired with the 10 proceeds of refunding bonds and investment earnings thereon. 11 'Refunding Bond' means a bond issued pursuant to this 12 (4)Section for the purpose of providing moneys to redeem and 13 otherwise retire *prior* bonds, funding any necessary bond reserves 14 and capitalized interest allocable to the refunding bonds and 15 paying expenses incurred in connection with the issuance of such 16 refunding bonds. 17 'Yield' shall have the same meaning as when used in 18 (5) 19 §148 of the Internal Revenue Code of 1986, as amended. That is, 20 'yield' means the annual discount rate which, when used to 21 discount all payments of debt service on an issue of bonds to the 22 date of issuance of the bonds, using a semiannual compounding 23 interval, results in the aggregate present value of such payments 24 being equal to the re-offering price to the public of such bonds. 25 (6) 'Debt service' means the scheduled principal of and

interest on bonds *plus* fees to be paid for credit enhancement of such bonds.

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(7) 'Debt Service Savings' means the percentage by which the present value of debt service on refunding bonds, *not* including capitalized interest, is less than the present value of the remaining debt service on the prior bonds refunded by such refunding bonds. Present value shall be calculated for this purpose using the yield on the refunding bonds as the discount rate.

(8) '1986 Bonds' means the Government of Guam GeneralObligation Bonds, Series 1986, that are no longer outstanding.

(9) 'Section 30 Revenues' means the revenues derived by the government of Guam under 48 U.S.C. §1421h (§30 of the Organic Act of Guam).

(b) Authorization of Issuance of Bonds. *I Maga'lahen Guåhan* is authorized to issue on behalf of the government of Guam one
(1) or more issues of bonds of the government consisting of refunding bonds, *subject to* the following requirements and limitations:

 the issuance of the bonds shall *not* cause a violation of the debt limitation provisions of 48 U.S.C. §1423a (§11 of the Organic Act of Guam);

(2) all obligation of the government to pay debt service on, and the redemption price of, the prior bonds being refunded shall be discharged concurrently with the issuance of the refunding bonds. Thereafter, the prior bonds shall be payable

pledge of revenues securing the refunding bonds.

(i) Authorization for Credit Enhancement. *I Maga'lahen Guåhan* is authorized to enter into such contracts or agreements with
such banks, insurance companies or other financial institutions as *I Maga'lahen Guåhan* determines are necessary or desirable to improve the
security and marketability of any bonds authorized by this Section.
Such contracts or agreements may contain an obligation to reimburse,
with interest, any such banks, insurance companies or other financial
institutions for advances used to pay principal of or interest on the issue.
Any obligations under such contract or agreement shall be payable
solely from the same sources as debt service on the refunding bonds is
payable, and any advance under such agreement, *if necessary*, shall be
treated as creating a reimbursement obligation issued to refund the

(j) No Personal Liability. No employee or elected official of the government of Guam shall be individually or personally liable for the payment of any amounts due on any bonds issued under this Section, or for any other liability arising in connection with the bonds; provided, however, that nothing in this Section shall relieve any employee or elected official from the performance of any ministerial duty required by law.

(k) Approval by Guam Economic Development Authority. Section 50103(k) of Title 12 of the Guam Code Annotated, provides that agencies and instrumentalities of the government of Guam shall issue bonds and other obligations only by means of and through the agency

of the Guam Economic Development Authority ('GEDA'). No issue of bonds authorized by this Section shall be sold until the board of directors of GEDA has adopted a resolution approving the sale of such issue.

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(1) Approval of Terms and Conditions. Said §50103(k) also provides that GEDA shall *not* sell any bond without the approval of *I Liheslaturan Guåhan* of the terms and conditions of the issuance of the bonds. *I Liheslaturan Guåhan* hereby approves the terms and conditions of the issuance of the bonds authorized by this Section, so long as such bonds are structured as provided by this Act and achieve the savings required by this Act. Upon issuance of bonds to refund the 1989 water bonds, §30 Revenues and other funds held in the bond account for the 1989 water bonds shall be released pursuant to this Act.

Approval by Guam Public Utilities Commission Not 14 (m) Required. Section 12004 of Title 12 of the Guam Code Annotated 15 provides that the Guam Waterworks Authority ('GWA') shall not enter 16 17 into any contractual agreements or obligations which could increase 18 rates and charges prior to the written approval of the Public Utilities 19 Commission. Because debt service on the refunding bonds issued to 20 refund the 1989 water bonds is expected to be paid from §30 Revenues 21 and not from GWA revenues, and because the refunding bond indenture 22 provisions relating to GWA revenues are to be substantially the same as such provisions in the 1989 water bond indenture, the entry by GWA 23 24 into the refunding bond indenture is hereby deemed not to increase 25 rates and charges in and of itself, is hereby authorized and approved,

and shall *not* be required to be approved by the Guam Public Utilities Commission.

#### (n) Variable Rate Bonds and Interest Rate Hedges.

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Refunding bonds issued to refund the 1989 water bonds may be issued as bonds bearing interest at a variable rate, and *I Maga'lahen Guåhan* is authorized to enter into one (1) or more interest rate hedging contracts, including, but not limited to, arrangements commonly known as swap agreements, floors, caps and collars, which *I Maga'lahen Guåhan* determines to be necessary or appropriate to place the obligations of the government of Guam, as represented by the refunding bonds and such interest rate hedging contracts, on a basis other than a fully variable rate basis, but only under the following terms and conditions, which are applicable in such circumstances in lieu of the requirements of Paragraphs (3) and (4) of Subsection (b) of this Section:

(1) the initial interest rate hedging contracts, *if any*, must have an aggregate term of *not less than* two (2) years;

(2) each year over the longer of the first five (5) years after the date of issuance of the bonds or the term of any initial interest rate hedging contracts, the maximum net annual obligation of the government, as represented by the refunding bonds and such interest rate hedging contracts, must be expected, on the basis of the prior ten (10) years' experience with comparable bonds and interest rate hedging contracts, *not* to exceed the annual obligation that the government would have had *if* the refunding bonds had been issued as fixed-rate, current-interest bonds meeting the

criteria of Paragraphs (3) and (4) of Subsection (b) of this Section;

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(3) the aggregate principal amount of refunding bonds outstanding at the later of the end of the first five (5) years after the date of issuance of the bonds or the end of the term of any initial interest rate hedging contracts may *not* exceed the aggregate principal amount of refunding bonds that would have been outstanding had the refunding bonds been issued as fixed-rate, current-interest bonds meeting the requirements of Paragraphs (3) and (4) of Subsection (b) of this Section;

(4) the final scheduled maturity date of such refunding bonds shall be *not more than* five (5) years after the final scheduled maturity date of the 1989 water bonds; *and* 

13 (5) upon any conversion of the variable rate refunding
14 bonds to fixed rate, any period during which the fixed rate bonds
15 are *not* subject to optional redemption shall be less than one and
16 one-half (1 1/2) years.

17(o) Permitted Investments.The proceeds of bonds issued18by the government, and any revenues relating to such bonds, may be19invested in, but only in, the types of investments permitted by the20certificate or indenture pursuant to which such bonds are issued."

Section 2. Adjustment of Residential Water Rates. Notwithstanding any other provision of law, the savings realized by the government of Guam by the enactment of this Act shall be used to offset any water or sewer rate increases made by the Public Utilities Commission to residential ratepayers until said savings are expended.

Section 3. Reporting Requirement. The General Manager and Board of
 Directors of GWA shall submit to the Speaker of *I Liheslaturan Guåhan* a detailed
 financial report as follows:

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(a) within thirty (30) days of enactment of this Act, a planned expenditure report of the Three Million Five Hundred Thousand Dollars (\$3,500,000) to be expended;

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expenditure report of actual funds spent; *and* (c) at ten (10) months of enactment of this Act, a final expenditure

within five (5) months of enactment of this Act, a midpoint

report of funds spent.

(b)

Section 4. The Sum of Three Million Five Hundred Thousand Dollars 11 (\$3,500,000), which is being saved in the General Fund as result of this Act, is hereby 12 13 appropriated from the General Fund to the Guam Waterworks Authority ("GWA"). 14 Such appropriation shall be expended exclusively as according to stipulations imposed by the Public Utilities Commission in the granting of a rate increase to 15 16 GWA on February 24, 2000 and as according to filings submitted by GWA and 17 approved by the Public Utilities Commission on February 24, 2000. GWA shall not 18 implement any increase in rates, notwithstanding the permission granted to GWA 19 to do so by the Public Utilities Commission on February 24, 2000, for a period of ten 20 (10) months commencing on the effective date of this Act, or until such funds 21 appropriated by this Section are exhausted, whichever is later, again provided that 22 GWA shall not expend funds appropriated in this Section in a manner inconsistent 23 with stipulations imposed by the Public Utilities Commission in the granting of a 24 rate increase for GWA on February 24, 2000, and as according to filings submitted by GWA and approved by the Public Utilities Commission on February 24, 2000, 25

1 *subject to* any lien obligations relating to §30 Revenue.

Section 5. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

### MINA' BENTE SINGKO NA LIHESLATURAN GUÅHAN

TWENTY-FIFTH GUAM LEGISLATURE

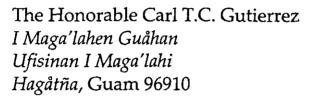
155 Hesler Street, Hagåtña, Guam 96910





RECEIVE

March 13, 2000



Dear Maga'lahi Gutierrez:

Transmitted herewith are Bill Nos. 195(COR), 212(COR) and 220(COR) and Substitute Bill No. 360(COR) which were passed by *I Mina'Bente* Singko Na Liheslaturan Guåhan on March 9, 2000.

Sincerely,

JOANNE M.S. BROWN Senator and Legislative Secretary

Enclosure (4)



## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 360 (COR) "AN ACT TO AMEND §22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AS AMENDED BY §29 OF CHAPTER IV OF P.L. NO. 25-03, RELATIVE TO REFINANCING GWA REVENUE BONDS AND FOR OTHER PURPOSES," was on the 9<sup>th</sup> day of March 2000, duly and regularly passed.

**NTONIO R. UNPINGCO** Speaker



Senator and Legislative Secretary

This Act was received by I Maga'lahen Guahan this 144 day of 100, 2000,

at <u>2:35</u> o'clock <u>P</u>.M.

Assistant Staff Officer Maga'lahi's Office

APPROVED:

CARL T. C. GUTIERREZ I Maga'lahen Guahan

Date: \_\_\_\_\_

Public Law No. \_\_\_\_\_

### MINA'BENTE SINGKO NA LIHESLATURAN GUÅHAN 1999 (FIRST) Regular Session

#### Bill No. 360 (COR)

As substituted by the Committee on Tourism, Economic Development and Parks, amended in the Committee of the Whole and further amended.

#### Introduced by:

A. C. Lamorena, V J. M.S. Brown <u>A. R. Unpingco</u> Mark Forbes A. C. Blaz F. B. Aguon, Jr. E. C. Bermudes E. B. Calvo M. G. Camacho L. F. Kasperbauer C. A. Leon Guerrero K. S. Moylan V. C. Pangelinan J. C. Salas S. A. Sanchez, II

## AN ACT TO AMEND §22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AS AMENDED BY §29 OF CHAPTER IV OF P.L. NO. 25-03, RELATIVE TO REFINANCING GWA REVENUE BONDS AND FOR OTHER PURPOSES.

### **1 BE IT ENACTED BY THE PEOPLE OF GUAM:**

Section 1. Section 22428 of Article 4, Chapter 22, Division 2 of Title 5, as
amended by §29 of Chapter IV of Public Law Number 25-03, is hereby *amended* to

1 read as follows:

2	"Section 22428. Authorization and Approval of Refunding Bonds.
3	(a) <b>Definitions.</b> The following terms shall have the
4	following meanings when used in this Section:
5	(1) '1989 Water Bonds' means the Government of Guam
6	Water System Revenue Bonds, Series 1989.
7	(2) '1992 Highway Bonds' means the Government of Guam
8	Limited Obligation Highway Bonds, 1992 Series A.
9	(3) <i>'Prior Bonds'</i> means the 1989 water bonds and the 1992
10	highway bonds, to be redeemed or otherwise retired with the
11	proceeds of refunding bonds and investment earnings thereon.
12	(4) ' <i>Refunding Bond</i> ' means a bond issued pursuant to this
13	Section for the purpose of providing moneys to redeem and
14	otherwise retire prior bonds, funding any necessary bond reserves
15	and capitalized interest allocable to the refunding bonds and
16	paying expenses incurred in connection with the issuance of such
17	refunding bonds.
18	(5) <i>'Yield'</i> shall have the same meaning as when used in
19	§148 of the Internal Revenue Code of 1986, as amended. That is,
20	'yield' means the annual discount rate which, when used to
21	discount all payments of debt service on an issue of bonds to the
22	date of issuance of the bonds, using a semiannual compounding
23	interval, results in the aggregate present value of such payments
24	being equal to the re-offering price to the public of such bonds.
25	(6) 'Debt service' means the scheduled principal of and

interest on bonds *plus* fees to be paid for credit enhancement of such bonds.

(7) 'Debt Service Savings' means the percentage by which the present value of debt service on refunding bonds, not including capitalized interest, is less than the present value of the remaining debt service on the prior bonds refunded by such refunding bonds. Present value shall be calculated for this purpose using the yield on the refunding bonds as the discount rate.

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(8) *'1986 Bonds'* means the Government of Guam General Obligation Bonds, Series 1986, that are no longer outstanding.

12 (9) 'Section 30 Revenues' means the revenues derived by
13 the government of Guam under 48 U.S.C. §1421h (§30 of the
14 Organic Act of Guam).

(b) Authorization of Issuance of Bonds. I Maga'lahen
 Guåhan is authorized to issue on behalf of the government of Guam one
 (1) or more issues of bonds of the government consisting of refunding
 bonds, subject to the following requirements and limitations:

 (1) the issuance of the bonds shall *not* cause a violation of the debt limitation provisions of 48 U.S.C. §1423a (§11 of the Organic Act of Guam);

(2) all obligation of the government to pay debt service on, and the redemption price of, the prior bonds being refunded shall be discharged concurrently with the issuance of the refunding bonds. Thereafter, the prior bonds shall be payable

solely from and secured solely by an escrow established for such purpose;

(3) the debt service savings resulting from the issuance of the refunding bonds shall be *not less than* three percent (3%);

(4) the aggregate amount of scheduled debt service on the refunding bonds allocable to the refunding of the 1989 water bonds shall be, in each year to and including the final maturity of such refunding bonds, less than the maximum annual scheduled debt service on the 1989 water bonds, and the final scheduled maturity date of such refunding bonds shall be *not more than* five (5) years after the final scheduled maturity date of the 1989 water bonds; *and* 

the aggregate amount of scheduled debt service on the (5) refunding bonds allocable to the refunding of the 1992 highway bonds shall be, in each year to and including the final maturity of such refunding bonds, less than the maximum annual scheduled debt service on the 1992 highway bonds, and the final scheduled maturity date of such refunding bonds shall be not more than five (5) years after the final scheduled maturity date of the 1992 highway bonds. 

(c) Source of and Security for Payment. The refunding bonds shall be payable from and secured by the same source or sources of revenues as the prior bonds refunded by the issue. Any pledge or lien on revenues or other moneys authorized to be granted with respect to the prior bonds refunded by the issue is hereby authorized to be granted with respect to the refunding bonds. *I Liheslaturan Guåhan* hereby finds and declares that it is the policy of the government of Guam that §30 Revenues shall be and remain the primary source of payment of any bonds issued to refund the 1989 water bonds.

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Terms and Conditions Determined by Certificate. (d)5 The terms and conditions of the refunding bonds shall be as determined 6 by I Maga'lahen Guåhan by the execution of a certificate or indenture 7 authorizing the issuance of such bonds. The certificate or indenture 8 shall contain terms and conditions that are consistent with this Section, 9 and shall include substantially the same additional bond tests, rate 10 covenants and other covenants as were applicable with respect to the 11 prior bonds. The proceeds of the refunding bonds may be used to fund 12 a bond reserve only if and to the extent that moneys from any bond 13 reserve for the prior issue are transferred to the escrow from which the 14 prior bonds will be paid. Interest on the refunding bonds may be 15 capitalized for a period not exceeding fifteen (15) months. 16

17 Valid and Binding Obligations, Collection of Revenues. (e) The bonds authorized by this Section shall constitute the valid and 18 19 binding obligations of the government of Guam. All officers charged by 20 law with any duty in the collection of any revenues from which debt service on the issue is payable shall do every lawful thing necessary to 21 22 collect the amount necessary for such purpose. The validity of any such 23 bonds shall not be affected by the validity or regularity of any 24 proceedings for the implementation of the capital improvement projects 25 funded by the prior bonds.

(f) Appropriation. The revenues described in Subsection (c) of this Section are hereby continuously appropriated for the purposes for which they are pledged.

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(g) Waiver of Immunity. Notwithstanding any substantive or procedural provision of Chapter 6 of Title 5 of the Guam Code Annotated, the government of Guam waives immunity from any suit or action in contract on the bonds authorized by this Section, but does *not* waive sovereign immunity as to the personal liability of elected officials and employees of the government of Guam.

Form of Bonds; Covenants; Appointment of Fiduciaries; (h) 10 The technical form and language of 11 Other Related Agreements. the refunding bonds, including provisions for execution, exchange, 12 transfer, registration, paying agency, lost or mutilated bonds, 13 negotiability, cancellation and other terms, covenants or conditions not 14 15 inconsistent with this Section, shall be as specified in the certificate or indenture executed by I Maga'lahen Guåhan authorizing the issuance of 16 17 the bonds. The certificate or indenture may appoint one (1) or more 18 trustees or other fiduciaries authorized to receive and hold in trust the 19 proceeds of the bonds and moneys relating thereto, to protect the rights 20 of bondholders and to perform such other duties as may be specified in 21 the certificate. I Maga'lahen Guåhan is also authorized to execute, on 22 behalf of the government of Guam, any appropriate agreements, 23 certificates or other instruments relating to the bonds and the sale of the 24 bonds, including, but limited to, an agreement, certificate or instrument 25 subordinating the pledge of revenues securing any other debt to the

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pledge of revenues securing the refunding bonds.

I Maga'lahen **(i)** Authorization for Credit Enhancement. 2 Guåhan is authorized to enter into such contracts or agreements with 3 such banks, insurance companies or other financial institutions as I 4 5 Maga'lahen Guåhan determines are necessary or desirable to improve the security and marketability of any bonds authorized by this Section. 6 Such contracts or agreements may contain an obligation to reimburse, 7 with interest, any such banks, insurance companies or other financial 8 institutions for advances used to pay principal of or interest on the issue. 9 Any obligations under such contract or agreement shall be payable 10 solely from the same sources as debt service on the refunding bonds is 11 payable, and any advance under such agreement, if necessary, shall be 12 treated as creating a reimbursement obligation issued to refund the 13 refunding bonds. 14

15 No Personal Liability. No employee or elected official (i) 16 of the government of Guam shall be individually or personally liable for 17 the payment of any amounts due on any bonds issued under this 18 Section, or for any other liability arising in connection with the bonds; 19 provided, however, that nothing in this Section shall relieve any 20 employee or elected official from the performance of any ministerial 21 duty required by law.

(k) Approval by Guam Economic Development Authority.
 Section 50103(k) of Title 12 of the Guam Code Annotated, provides that
 agencies and instrumentalities of the government of Guam shall issue
 bonds and other obligations only by means of and through the agency

of the Guam Economic Development Authority ('GEDA'). No issue of bonds authorized by this Section shall be sold until the board of directors of GEDA has adopted a resolution approving the sale of such issue.

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(1) Approval of Terms and Conditions. Said §50103(k) also provides that GEDA shall *not* sell any bond without the approval of *I Liheslaturan Guåhan* of the terms and conditions of the issuance of the bonds. *I Liheslaturan Guåhan* hereby approves the terms and conditions of the issuance of the bonds authorized by this Section, so long as such bonds are structured as provided by this Act and achieve the savings required by this Act. Upon issuance of bonds to refund the 1989 water bonds, §30 Revenues and other funds held in the bond account for the 1989 water bonds shall be released pursuant to this Act.

Approval by Guam Public Utilities Commission Not 14 (m) 15 Required. Section 12004 of Title 12 of the Guam Code Annotated 16 provides that the Guam Waterworks Authority ('GWA') shall not enter 17 into any contractual agreements or obligations which could increase 18 rates and charges prior to the written approval of the Public Utilities 19 Commission. Because debt service on the refunding bonds issued to 20refund the 1989 water bonds is expected to be paid from §30 Revenues 21 and *not* from GWA revenues, and because the refunding bond indenture 22 provisions relating to GWA revenues are to be substantially the same as 23 such provisions in the 1989 water bond indenture, the entry by GWA 24 into the refunding bond indenture is hereby deemed not to increase rates and charges in and of itself, is hereby authorized and approved, 25

and shall not be required to be approved by the Guam Public Utilities Commission.

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Variable Rate Bonds and Interest Rate Hedges. (n) Refunding bonds issued to refund the 1989 water bonds may be issued as bonds bearing interest at a variable rate, and I Maga'lahen Guåhan is authorized to enter into one (1) or more interest rate hedging contracts, including, but not limited to, arrangements commonly known as swap agreements, floors, caps and collars, which I Maga'lahen Guåhan 8 determines to be necessary or appropriate to place the obligations of the 9 government of Guam, as represented by the refunding bonds and such 10 interest rate hedging contracts, on a basis other than a fully variable rate 11 12 basis, but only under the following terms and conditions, which are applicable in such circumstances in lieu of the requirements of 13 14 Paragraphs (3) and (4) of Subsection (b) of this Section:

> the initial interest rate hedging contracts, if any, must (1)have an aggregate term of not less than two (2) years;

17 (2)each year over the longer of the first five (5) years after 18 the date of issuance of the bonds or the term of any initial interest 19 rate hedging contracts, the maximum net annual obligation of the 20 government, as represented by the refunding bonds and such 21 interest rate hedging contracts, must be expected, on the basis of 22 the prior ten (10) years' experience with comparable bonds and 23 interest rate hedging contracts, not to exceed the annual obligation 24 that the government would have had *if* the refunding bonds had 25 been issued as fixed-rate, current-interest bonds meeting the

The General Manager and Board of Section 3. Reporting Requirement. 1 Directors of GWA shall submit to the Speaker of I Liheslaturan Guåhan a detailed 2 3 financial report as follows:

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within thirty (30) days of enactment of this Act, a planned expenditure report of the Three Million Five Hundred Thousand Dollars (\$3,500,000) to be expended;

(a)

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(b) within five (5) months of enactment of this Act, a midpoint expenditure report of actual funds spent; and

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at ten (10) months of enactment of this Act, a final expenditure (c)10 report of funds spent.

11 Section 4. The Sum of Three Million Five Hundred Thousand Dollars 12 (\$3,500,000), which is being saved in the General Fund as result of this Act, is hereby 13 appropriated from the General Fund to the Guam Waterworks Authority ("GWA"). 14 Such appropriation shall be expended exclusively as according to stipulations 15 imposed by the Public Utilities Commission in the granting of a rate increase to 16 GWA on February 24, 2000 and as according to filings submitted by GWA and 17 approved by the Public Utilities Commission on February 24, 2000. GWA shall not 18 implement any increase in rates, notwithstanding the permission granted to GWA to do so by the Public Utilities Commission on February 24, 2000, for a period of ten 19 20 (10) months commencing on the effective date of this Act, or until such funds 21 appropriated by this Section are exhausted, whichever is later, again provided that GWA shall not expend funds appropriated in this Section in a manner inconsistent 22 with stipulations imposed by the Public Utilities Commission in the granting of a 23 24 rate increase for GWA on February 24, 2000, and as according to filings submitted by GWA and approved by the Public Utilities Commission on February 24, 2000, 25

*subject to* any lien obligations relating to §30 Revenue.

Section 5. Severability. If any provision of this Law or its application to
any person or circumstance is found to be invalid or contrary to law, such invalidity
shall *not* affect other provisions or applications of this Law which can be given effect
without the invalid provisions or application, and to this end the provisions of this
Law are severable.

# CLERK OF THE LEGISLATURE

TRANSMISSION CHECKLIST TO I MAGA'LAHEN GUAHAN

(Included in File w/ All Bills Transmitted)

BILL NO. 360 (a

## FINAL PROOF-READING OF BLUEBACK COPY

Initialed by:

× . . .

and Date:

EXHIBITS ATTACHED

CONFIRM NUMBER OF PAGES

CAPTION ON CERTIFICATION MATCHES BILL CAPTION

ENGROSSED SIGN"\*" REMOVED FROM BILL

15 SENATORS IN SPONSORSHIP OR CONFIRM OTHERWISE

CERTIFICATION SIGNED BY SPEAKER & LEGIS. SECRETARY

EMERGENCY DECLARATION, if any

Confirmed By:

Dated:

HAND CARRY BILL IN BLUEBACK (ORIGINAL & COPY)
 TO THE GOVERNOR. (DANNY, ROBERT OR OTHERS )
 ACKNOWLEGED COPY W/ ORIGINAL BLUEBACK
 PLACED ON CLERK'S DESK. (Same copy given to Susan)

FILED by: Danny, Robert or others

Office of the S ANTONIO R. U Date:	peaker NPINGCO
Time: 100	0
Kec'd by:	- ^
Print Name:	Maria

# I MINA' BENTE SINGKO NA LIHESLATURAN GUAHAN

2000 (SECOND) Regular Session

Date: <u>3/9/00</u>

## **VOTING SHEET**

5Bill No. 360 (COR)

Resolution No. \_\_\_\_\_

Question: \_\_\_\_\_

NAME	<u>YEAS</u>	<u>NAYS</u>	NOT VOTING <u>/</u> <u>ABSTAINED</u>	OUT DURING <u>ROLL CALL</u>	ABSENT
AGUON, Frank B., Jr.	L				
BERMUDES, Eulogio C.	1				
BLAZ, Anthony C.			<b>-</b>		
BROWN , Joanne M.S.					
CALVO, Eduardo B.					
CAMACHO, Marcel G					
FORBES, Mark					
KASPERBAUER, Lawrence F.					
LAMORENA, Alberto C., V				· · · · · · · · · · · · · · · · · · ·	
LEON GUERRERO, Carlotta A.					
MOYLAN, Kaleo Scott (//)					
PANGELINAN, Vicente C.					
SALAS, John C.					· · · · · · · · · · · · · · · · · · ·
SANCHEZ, Simon A., II	<u> </u>				
UNPINGCO, Antonio R.					

TOTAL

11 4

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature

\* 3 Passes = No vote EA = Excused Absence



#### MINA' BENTE SINGKO NA LIHESLATURAN GUÅHAN TWENTY-FIFTH GUAM LEGISLATURE 155 Hesler Street, Hagåtña, Guam 96910

<u>February 24, 2000</u> ( DATE )

Memorandum

To: Senator ALBERTO C. LAMORENA

From: Clerk of the Legislature

Subject: Report on Bill No. 360(COR)

Pursuant to §7.04 of Rule VII of the 25<sup>th</sup> Standing Rules, transmitted herewith is a copy of the Committee Report on Bill No. <u>360(COR)</u>, for which you are the prime sponsor.

Should you have any questions or need further information, please call the undersigned at 472-3464/5.

ine B

Attachment



# Senator Alberto "Tony" Cristobal Lamorena V

Ghairman COMMITTEE ON TOURISM, ECONOMIC DEVELOPMENT AND PARKS

Twenty-Fifth Guam Legislature

### VOTING SHEET ON BILL NO. 360

AN ACT TO AMEND SECTION 22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED AS AMENDED BY SECTION 29 OF PUBLIC LAW 25-03.



	RECOMMENDATIO	ON TO			
Committee Members	Signature	To pass	Not to pass	Abstain	Place in Inactive File
Senator Alberto "Tony"Lamorena Chairperson	-	1			
Senator Joanne M.S. Brown Vice-Chairperson	0				
Speaker Antonio R. Unpingco	Q				

## MINA' BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

#### Bill No. 360 (COR)

as Substituted by the Committee on Tourism, Economic Development & Parks

Introduced by:

A.C. Lamorena, V J.M.S. Brown Al-Unfuya

## AN ACT TO AMEND SECTION 22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED AS AMENDED BY SECTION 29 OF CHAPTER IV OF PUBLIC LAW 25-03.

1	BE IT ENACTED BY THE PEOPLE OF GUAM:
2	Section 1. Section 22428 of Article 4, Chapter 22, Division 2 of Title 5 as
3	amended by Section 29 of Chapter IV of Public Law 25-03 is amended to read as
4	follows:
5	"Section 22428. Authorization and Approval of Refunding Bonds.
6	(a) Definitions. The following terms shall have the following
7	meanings when used in this Section:
8	(1) '1989 Water Bonds' means the Government of Guam Water
9	System Revenue Bonds, Series 1989.
0	(2) '1992 Highway Bonds' means the Government of Guam
11	Limited Obligation Highway Bonds, 1992 Series A.
<b>)</b>	(3) 'Prior Bonds' means the 1989 water bonds and the 1992

highway bonds, to be redeemed or otherwise retired with the proceeds of refunding bonds and investment earnings thereon.

'Refunding Bond' means a bond issued pursuant to this (4): Section for the purpose of providing moneys to redeem and [or] otherwise retire prior bonds, funding any necessary bond reserves and capitalized interest allocable to the refunding bonds and [or] paying expenses incurred in connection with the issuance of such refunding bonds.

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'Yield' shall have the same meaning as when used in §148 (5)8 of the Internal Revenue Code of 1986, as amended. That is, 'yield' means 9 the annual discount rate which, when used to discount all payments OI 10 debt service on an issue of bonds to the date of issuance of the bonds, 11 12 using a semiannual compounding interval, results in the aggregate present value of such payments being equal to the re-offering price to the public 13 14 of such bonds.

15 'Debt service' means the scheduled principal of and interest (6)16 on bonds plus fees to be paid for credit enhancement of such bonds.

17 'Debt Service Savings' means the percentage by which the (7)18 present value of debt service on refunding bonds (not including 19 capitalized interest) is less than the present value of the remaining debt 20 service on the prior bonds refunded by such refunding bonds. Present 21 value shall be calculated for this purpose using the yield on the refunding 22 bonds as the discount rate. 23

'1986 Bonds' means the Government of Guam General (8)Obligation Bonds, Series 1986, that are no longer outstanding.

highway bonds, to be redeemed or otherwise retired with the proceeds of refunding bonds and investment earnings thereon.

(4) ' 'Refunding Bond' means a bond issued pursuant to this Section for the purpose of providing moneys to redeem and [or] otherwise retire prior bonds, funding any necessary bond reserves and capitalized interest allocable to the refunding bonds and [or] paying expenses incurred in connection with the issuance of such refunding bonds.

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8 (5) 'Yield' shall have the same meaning as when used in §148 9 of the Internal Revenue Code of 1986, as amended. That is, 'yield' means 10 the annual discount rate which, when used to discount all payments of 11 debt service on an issue of bonds to the date of issuance of the bonds, 12 using a semiannual compounding interval, results in the aggregate present 13 value of such payments being equal to the re-offering price to the public 14 of such bonds.

> (6) 'Debt service' means the scheduled principal of and interest on bonds plus fees to be paid for credit enhancement of such bonds.

(7) 'Debt Service Savings' means the percentage by which the present value of debt service on refunding bonds (not including capitalized interest) is less than the present value of the remaining debt service on the prior bonds refunded by such refunding bonds. Present value shall be calculated for this purpose using the yield on the refunding bonds as the discount rate.

(8) '1986 Bonds' means the Government of Guam General
Obligation Bonds, Series 1986, that are no longer outstanding.

(9) 'Section 30 Revenues' means the revenues derived by the government of Guam under 48 U.S.C. §1421h (§30 of the Organic Act of Guam).

(b) Authorization of Issuance of Bonds. *I Maga'lahen Guåhan* is authorized to issue on behalf of the government of Guam one (1) or more issues of bonds of the government consisting of refunding bonds, subject to the following requirements and limitations:

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8 (1) the issuance of the bonds shall *not* cause a violation of the
9 debt limitation provisions of 48 U.S.C. §1423a (§11 of the Organic Act
10 of Guam);

11 (2) all obligation of the government to pay debt service on, and
12 the redemption price of, the prior bonds being refunded shall be
13 discharged concurrently with the issuance of the refunding bonds.
14 Thereafter, the prior bonds shall be payable solely from and secured
15 solely by an escrow established for such purpose;

16(3) the debt service savings resulting from the issuance of the17refunding bonds shall be *not* less than three percent (3%);

18 (4) the aggregate amount of scheduled debt service on the 19 refunding bonds allocable to the refunding of the 1989 water bonds shall 20 be, in each year to and including the final maturity of such refunding 21 bonds, less than the maximum annual scheduled debt service on the 1989 22 water bonds, and the final scheduled maturity date of such refunding 23 bonds shall be not more than five (5) years after the final scheduled 24 maturity date of the 1989 water bonds; *and* 

1 (5) the aggregate amount of scheduled debt service on the 2 refunding bonds allocable to the refunding of the 1992 highway bonds 3 shall be, in each year to and including the final maturity of such refunding 4 bonds, less than the maximum annual scheduled debt service on the 1992 5 highway bonds, and the final scheduled maturity date of such refunding 6 bonds shall be not more than five (5) years after the final scheduled 7 maturity date of the 1992 highway bonds.

Source of and Security for Payment. The refunding bonds shall (c) 8 be payable from and secured by the same source or sources of revenues as the 9 prior bonds refunded by the issue. Any pledge or lien on revenues or other 10 moneys authorized to be granted with respect to the prior bonds refunded by the 11 12 issue is hereby authorized to be granted with respect to the refunding bonds. I Liheslaturan Guåhan hereby finds and declares that it is the policy of the 13 government of Guam that Section 30 Revenues shall be and remain the primary 14 source of payment of any bonds issued to refund the 1989 water bonds. 15

Terms and Conditions Determined by Certificate. The terms 16 (d) and conditions of the refunding bonds shall be as determined by I Maga'lahen 17 18 *Guåhan* by the execution of a certificate or indenture authorizing the issuance of such bonds. The certificate or indenture shall contain terms and conditions 19 20 that are consistent with this Section, and shall include substantially the same 21 additional bonds tests, rate covenants and other covenants as were applicable 22 with respect to the prior bonds. The proceeds of the refunding bonds may be 23 used to fund a bond reserve only if and to the extent that moneys from any bond 24 reserve for the prior issue are transferred to the escrow from which the prior

in the certificate or indenture executed by I Maga'lahen Guahan authorizing the 1 issuance of the bonds. The certificate or indenture may appoint one (1) or more 2 trustees or other fiduciaries authorized to receive and hold in trust the proceeds 3 of the bonds and moneys relating thereto, to protect the rights of bondholders 4 and to perform such other duties as may be specified in the certificate. I5 Maga'låhen Guåhan is also authorized to execute, on behalf of the government 6 7 of Guam, any appropriate agreements, certificates or other instruments relating 8 to the bonds and the sale of the bonds[-], including, but limited to, an agreement, certificate or instrument subordinating the pledge of revenues securing any other 9 debt to the pledge of revenues securing the refunding bonds. 10

11 (i) Authorization for Credit Enhancement. I Maga'lahen Guahan 12 is authorized to enter into such contracts or agreements with such banks, 13 insurance companies or other financial institutions as I Maga'lahen Guahan 14 determines are necessary or desirable to improve the security and marketability 15 of any bonds authorized by this Section. Such contracts or agreements may 16 contain an obligation to reimburse, with interest, any such banks, insurance 17 companies or other financial institutions for advances used to pay principal of 18 or interest on the issue. Any obligations under such contract or agreement shall 19 be payable solely from the same sources as debt service on the refunding bonds 20 is payable, and any advance under such agreement, *if necessary*, shall be treated 21 as creating a reimbursement obligation issued to refund the refunding bonds.

(j) No Personal Liability. No employee or elected official of the
 government of Guam shall be individually or personally liable for the payment
 of any amounts due on any bonds issued under this Section, or for any other

liability arising in connection with the bonds; provided, *however*, that nothing in this Section shall relieve any employee or elected official from the performance of any ministerial duty required by law.

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(k) Approval by Guam Economic Development Authority. Section 50103(k) of Title 12 of the Guam Code Annotated, provides that agencies and instrumentalities of the government of Guam shall issue bonds and other obligations only by means of and through the agency of the Guam Economic Development Authority ('GEDA'). No issue of bonds authorized by this Section shall be sold until the board of directors of GEDA has adopted a resolution approving the sale of such issue.

Approval of Terms and Conditions. 11 Said §50103(k) also **(h)** 12 provides that GEDA shall not sell any bond without the approval of I Liheslaturan Guåhan of the terms and conditions of the issuance of the bonds. 13 14 I Liheslaturan Guåhan hereby approves the terms and conditions of the issuance 15 of the bonds authorized by this Section so long as such bonds are structured as 16 provided by this Act and achieve the savings required by this Act. Upon 17 issuance of bonds to refund the 1989 water bonds. Section 30 Revenues and 18 other funds held in the bond account for the 1989 water bonds shall be released 19 to and held in the General Fund and shall be expended only upon subsequent 20 appropriation by act of I Liheslaturan Guåhan.

(m) Approval by Guam Public Utilities Commission Not Required.
 Section 12004 of Title 12 of the Guam Code Annotated provides that the Guam
 Waterworks Authority shall not enter into any contractual agreements or
 obligations which could increase rates and charges prior to the written approval

of the Public Utilities Commission. Because debt service on the refunding bonds 1 issued to refund the 1989 water bonds is expected to be paid from Section 30 2 Revenues and not from Guam Waterworks Authority revenues, and because the 3 refunding bond indenture provisions relating to Guam Waterworks Authority 4 revenues are to be substantially the same as such provisions in the 1989 water 5 bond indenture, the entry by the Guam Waterworks Authority into the refunding 6 bond indenture is hereby deemed not to increase rates and charges in and of 7 itself, is hereby authorized and approved, and shall not be required to be 8 approved by the Guam Public Utilities Commission. 9

Variable Rate Bonds and Interest Rate Hedges. Refunding 10 **(n)** bonds issued to refund the 1989 water bonds may be issued as bonds bearing 11 interest at a variable rate, and I Maga'lahen Guåhan is authorized to enter into 12 one or more interest rate hedging contacts (including but not limited to 13 14 arrangements commonly known as swap agreements, floors, caps and collars) which I Maga'lahen Guahan determines to be necessary or appropriate to place 15 16 the obligations of the government of Guam, as represented by the refunding 17 bonds and such interest rate hedging contracts, on a basis other than a fully variable rate basis, but only under the following terms and conditions, which are 18 19 applicable in such circumstances in lieu of the requirements of paragraphs (3) and (4) of subsection (b) of this section: 20

(1) the initial interest rate hedging contracts, if any, must have
 an aggregate term of not less than two (2) years;

(2) each year over the longer of the first five (5) years after the
 date of issuance of the bonds or the term of any initial interest rate

hedging contracts, the maximum net annual obligation of the government, 1 as represented by the refunding bonds and such interest rate hedging 2 contracts, must be expected (on the basis of the prior ten (10) years' 3 experience with comparable bonds and interest rate hedging contracts) not 4 to exceed the annual obligation that the government would have had if the 5 refunding bonds had been issued as fixed-rate, current-interest bonds 6 meeting the criteria of paragraphs (3) and (4) of subsection (b) of this 7 section; 8

9 (3) the aggregate principal amount of refunding bonds 10 outstanding at the later of the end of the first five (5) years after the date 11 of issuance of the bonds or the end of the term of any initial interest rate 12 hedging contacts may not exceed the aggregate principal amount of 13 refunding bonds that would have been outstanding had the refunding 14 bonds been issued as fixed-rate, current-interest bonds meeting the 15 requirements of paragraphs (3) and (4) of subsection (b) of this section;

16(4) the final scheduled maturity date of such refunding bonds17shall be not more than five (5) years after the final scheduled maturity18date of the 1989 water bonds; and

19(5) upon any conversion of the variable rate refunding bonds to20fixed rate, any period during which the fixed rate bonds are not subject to21optional redemption shall be less than one and one-half (1 1/2) years."

(b) (o) Permitted Investments. The proceeds of bonds issued by
 the government, and any revenues relating to such bonds, may be invested in, but
 only in, the types of investments permitted by the certificate or indenture

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1 pursuant to which such bonds are issued.

Section 2. Severability. If *any* provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

### COMMITTEE ON TOURISM, ECONOMIC DEVELOPMENT AND PARKS I Mina Bente Singko Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96932

### **COMMITTEE REPORT**

### ON

### Bill No. 360

An Act to Amend Section 22428 of Article 4, Division 2 of Title 5 of the Guam Code Annotated as Amended by Section 29 of Chapter IV of Public Law 25-03

### **COMMITTEE MEMBERS**

Chairman: Senator Alberto C. Lamorena, V

Vice Chairperson: Senator Joanne M.S. Brown

Senator Anthony C. Blaz

Senator Kaleo S. Moylan

Senator Mark Forbes

Senator Simon A. Sanchez, II

Senator Carlotta A. Leon Guerrero

Senator John C. Salas

Senator Frank B. Aguon, Jr.

### COMMITTEE REPORT Bill No. 360 An Act to Amend Section 22428 of Article 4, Division 2 of Title 5 of the Guam Code Annotated as Amended by Section 29 of Chapter IV of Public Law 25-03

### INTRODUCTION

The Committee on Tourism, Economic Development and Parks, along with the Committee Natural Resources, conducted a Joint Public Hearing 9:36 a.m. Wednesday, February 23, 2000 in the Public Hearing Room of the Guam Legislature Temporary Bldg. in Hagåtña.

Committee Members Present:	Senator A.C. Lamorena, V., Chairman Senator J.M.S. Brown, Vice Chairperson Senator C.A. Leon Guerrero Senator J.C. Salas
Other Senators Present:	Senator L.F. Kasperbauer Senator E.C. Bermudes
Witnesses:	Ed Untalan, Administrator Guam Economic Development Authority Stan Dirks, Bond Counsel Guam Economic Development Authority Jim Scott Paine Webber Underwriters Bert Johnson, General Manager Guam Water Works Authority

### SUMMARY OF TESTIMONY

Ed Untalan, Administrator for the Guam Economic Development Authority, provided the committee with a computerized presentation in support of the bill. Before

proceeding with his presentation, Mr. Untalan informed the members that he will cover the Historical Chronology of the existing legislation (P.L. 25-03) relative to the Water Bonds, Mr. Stan Dirks will cover the purpose of the amendments, and that Mr. Jim Scott will present the financial matters as it relates to the bill. Mr. Untalan began his presentation with the Historical Chronology of P.L. 25-03. Mr. Untalan stated that the current law recognizes the need to refund the 1989 Water Bonds to realize savings. However, the existing law only recognizes a fixed rate refunding. With the FY 2000 budget limitations, the condition of the General Fund is unstable at this point. Mr. Untalan continued that with the passage of Bill No. 360, the General Fund could benefit significantly from up-front debt service savings. Furthermore, the existing 1989 Water Bonds are primarily secured by Section 30 revenues, and secondarily secured by net water revenues. Mr. Untalan continued that the harsh reality of it all is that, Guam Water Works Authority's weak financial condition precludes use of water revenues to pay debt service. Because time id of the essence, Mr. Untalan urged the committee to expedite passage of Bill 360.

**Stan Dirks**, Bond Counsel for the Guam Economic Development Authority, presented favorable testimony in support of the bill. Mr. Dirks stated that the finance team's recommendation is to pursue a variable rate funding, which requires an amendment to P.L. 25-03, and continued that the Bond Counsel has prepared the necessary amendments supporting the team's recommendation. Mr. Dirks continued that the purpose of the amendments would be to, authorize variable interest rate bonds and, if market conditions improve, related hedging contracts, authorize capitalized interest to permit acceleration of savings into the current fiscal year, confirm that separate review by the Public Utilities Commission is not required in this case because there is no current impact on water rates from this refunding, and confirm authorization

to continue to subordinate hospital loan and voluntary separation program loan to these refunding bonds.

Jim Scott, representing Paine Webber Underwriters, also provided testimony in support of the bill. Mr. Scott presented testimony on the primary financial objectives of the bill. Mr. Scott stated that this refunding achieves objectives such as, creating a flexible financing structure that will provide future restructuring options, subject to legislative approval. Additionally, this refunding will be able to provide Guam Water Works Authority with the time they need to engage their Strategic Planning Process, and lastly, this refunding will generate immediate savings for the General Fund to the tune of \$3.5 million.

**Bert Johnson**, General Manager for the Guam Water Works Authority (GWA), provided the committee with written testimony in support of the bill. In his testimony, Mr. Johnson stated that, the Refunding Bonds contain the same basic provisions as the *Prior Bonds* which are being refunded and pose no new issues with the GWA Board of Directors. The proposed legislation recognizes that the bond indentures shall not affect GWA's rates and charges, and that GWA shall not enter into any contractual agreements or obligations which could increase rates and charges prior to the written approval of the Public Utilities Commission. Attached to the written testimony submitted by Mr. Johnson, is the Resolution adopted by the GWA Board of Directors supporting the proposed bond refunding.

Ed Untalan, thanked the committee for the opportunity to present testimony on Bill No. 360. Mr. Untalan further stated that the enactment of Bill No. 360 into law, would provide immediate savings of approximately \$3.5 million for the General Fund, as well as preserve financial flexibility. Mr. Untalan also emphasize the urgency of the passage of the bill because of the fast approaching deadline. There being no other witnesses appearing on the bill, the Chairman declared Bill No. 360 duly publicly heard.

### **COMMITTEE RECOMMENDATIONS**

The Committee on Tourism, Economic Development and Parks hereby reports out **Bill No. 360** to *I Mina' Bente Singko Na Liheslaturan Guåhan* with the recommendation **To Pass, as Substituted by the Committee**.

### MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

Bill No. <u>360 (For</u>)

Introduced by:

A.C. Lamorena Viller. J. M.S. Brown

### AN ACT TO AMEND SECTION 22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED AS AMENDED BY SECTION 29 OF CHAPTER IV OF PUBLIC LAW 25-03.

### **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 Section 1. Section 22428 of Article 4, Chapter 22, Division 2 of Title 5 as 3 amended by Section 29 of Chapter IV of Public Law 25-03 is amended to read as 4 follows:

5 "Section 22428. Authorization and Approval of Refunding Bonds.
 6 (a) Definitions. The following terms shall have the following
 7 meanings when used in this Section:

8 (1) '1989 Water Bonds' means the Government of Guam Water
9 System Revenue Bonds, Series 1989.

(2) '1992 Highway Bonds' means the Government of Guam Limited
 Obligation Highway Bonds, 1992 Series A.

(3) 'Prior Bonds' means the 1989 water bonds and the 1992
 highway bonds, to be redeemed or otherwise retired with the proceeds of
 refunding bonds and investment earnings thereon.

(4) '*Refunding Bond*' means a bond issued pursuant to this Section
 for the purpose of providing moneys to redeem and [or] otherwise retire

prior bonds, funding any necessary bond reserves and capitalized interest 1 allocable to the refunding bonds and or paying expenses incurred in 2 connection with the issuance of such refunding bonds. 3 (5) 'Yield shall have the same meaning as when used in  $\S148$  of the 4 Internal Revenue Code of 1986, as amended. That is, 'yield' means the 5 annual discount rate which, when used to discount all payments of debt 6 service on an issue of bonds to the date of issuance of the bonds, using a 7 semiannual compounding interval, results in the aggregate present value 8 of such payments being equal to the re-offering price to the public of such 9 bonds. 10 (6) 'Debt service' means the scheduled principal of and interest on 11 bonds plus fees to be paid for credit enhancement of such bonds. 12 (7) 'Debt Service Savings' means the percentage by which the 13 present value of debt service on refunding bonds (not including 14 capitalized interest) is less than the present value of the remaining debt 15 service on the prior bonds refunded by such refunding bonds. Present 16 value shall be calculated for this purpose using the yield on the refunding 17 bonds as the discount rate. 18 (8) '1986 Bonds' means the Government of Guam General 19 Obligation Bonds, Series 1986, that are no longer outstanding. 20 (9) 'Section 30 Revenues' means the revenues derived by the 21 government of Guam under 48 U.S.C. §1421h (§30 of the Organic Act of 22 Guam). 23 (b) Authorization of Issuance of Bonds. I Maga'lahen Guåhan is 24 authorized to issue on behalf of the government of Guam one (1) or more issues 25

of bonds of the government consisting of refunding bonds, subject to the 1 following requirements and limitations: 2 (1) the issuance of the bonds shall not cause a violation of the debt 3 limitation provisions of 48 U.S.C. §1423a (§11 of the Organic Act of 4 Guam); 5 (2) all obligation of the government to pay debt service on, and the 6 redemption price of, the prior bonds being refunded shall be discharged 7 concurrently with the issuance of the refunding bonds. Thereafter, the 8 prior bonds shall be payable solely from and secured solely by an escrow 9 established for such purpose; 10 (3) the debt service savings resulting from the issuance of the 11 refunding bonds shall be *not* less than three percent (3%); 12 (4) the aggregate amount of scheduled debt service on the 13 refunding bonds allocable to the refunding of the 1989 water bonds shall 14 be, in each year to and including the final maturity of such refunding 15 bonds, less than the maximum annual scheduled debt service on the 1989 16 water bonds, and the final scheduled maturity date of such refunding 17 bonds shall be not more than five (5) years after the final scheduled 18 maturity date of the 1989 water bonds; and 19 (5) the aggregate amount of scheduled debt service on the 20 21 refunding bonds allocable to the refunding of the 1992 highway bonds 22 shall be, in each year to and including the final maturity of such refunding bonds, less than the maximum annual scheduled debt service on the 1992 23 24 highway bonds, and the final scheduled maturity date of such refunding 25 bonds shall be not more than five (5) years after the final scheduled

maturity date of the 1992 highway bonds.

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(c) Source of and Security for Payment. The refunding bonds shall be payable from and secured by the same source or sources of revenues as the prior bonds refunded by the issue. Any pledge or lien on revenues or other moneys authorized to be granted with respect to the prior bonds refunded by the issue is hereby authorized to be granted with respect to the refunding bonds.

(d) Terms and Conditions Determined by Certificate. The terms and 7 conditions of the refunding bonds shall be as determined by I Maga'lahen 8 Guåhan by the execution of a certificate or indenture authorizing the issuance 9 of such bonds. The certificate or indenture shall contain terms and conditions 10 that are consistent with this Section, and shall include substantially the same 11 additional bonds tests, rate covenants and other covenants as were applicable 12 with respect to the prior bonds. The proceeds of the refunding bonds may be 13 used to fund a bond reserve only if and to the extent that moneys from any bond 14 reserve for the prior issue are transferred to the escrow from which the prior 15 bonds will be paid. Interest on the refunding bonds may be capitalized for a 16 period not exceeding fifteen months. 17

(e) Valid and Binding Obligations, Collection of Revenues. The 18 bonds authorized by this Section shall constitute the valid and binding 19 obligations of the government of Guam. All officers charged by law with any 20 duty in the collection of any revenues from which debt service on the issue is 21 22 payable shall do every lawful thing necessary to collect the amount necessary for such purpose. The validity of any such bonds shall not be affected by the 23 validity or regularity of any proceedings for the implementation of the capital 24 improvement projects funded by the prior bonds. 25

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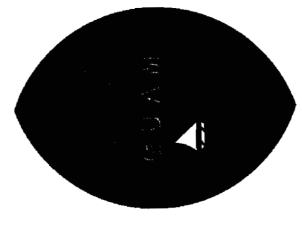
this Act and achieve the savings required by this Act.

(m) Approval by Guam Public Utilities Commission Not Required. 2 Section 12004 of Title 12 of the Guam Code Annotated provides that the Guam 3 Waterworks Authority shall not enter into any contractual agreements or 4 obligations which could increase rates and charges prior to the written approval 5 of the Public Utilities Commission. Because debt service on the refunding bonds 6 issued to refund the 1989 water bonds is expected to be paid from Section 30 7 Revenues and not from Guam Waterworks Authority revenues, and because the 8 refunding bond indenture provisions relating to Guam Waterworks Authority 9 revenues are to be substantially the same as such provisions in the 1989 water 10 bond indenture, the entry by the Guam Waterworks Authority into the refunding 11 bond indenture is hereby deemed not to increase rates and charges in and of 12 itself, is hereby authorized and approved, and shall not be required to be 13 approved by the Guam Public Utilities Commission. 14

(n) Variable Rate Bonds and Interest Rate Hedges. Refunding bonds 15 issued to refund the 1989 water bonds may be issued as bonds bearing interest 16 at a variable rate, and I Maga'lahen Guahan is authorized to enter into one or 17 more interest rate hedging contacts (including but not limited to arrangements 18 commonly known as swap agreements, floors, caps and collars) which I 19 Magalahen Guahan determines to be necessary or appropriate to place the 20 21 obligations of the government of Guam, as represented by the refunding bonds and such interest rate hedging contracts, on a basis other than a fully variable 22 rate basis, but only under the following terms and conditions, which are 23 applicable in such circumstances in lieu of the requirements of paragraphs (3) 24 and (4) of subsection (b) of this section: 25



# I Liheslaturan Guahan





February 23, 2000

# **Historical Chronology**

# **Existing Legislation (P.L. 25-03):**

- Recognizes the need to refund the 1989 Water Bonds for savings
- Authorizes only a fixed rate refunding

# **General Fund Condition:**

- FY 2000 Budget limitations
- The General Fund could benefit significantly from upfront debt service savings

# **Historical Chronology**

- The existing 1989 Water Bonds are primarily secured by Section 30 revenues, and secondarily secured by net water revenues
- Harsh Reality: GWA's current weak financial condition precludes use of water revenues to pay debt service
- GWA Initiatives
  - Preliminary Strategic Plan Process
  - Business Improvement Plan
  - Partnership and/or Rate Solutions

# **Current Status**

- 1. The finance team's recommendation is to pursue a variable rate refunding, which requires an amendment to the existing legislation
- 2. Bond Counsel has prepared the necessary amendments supporting the team's recommendation

# **Legislative Amendments**

# **Purpose of Amendments**

- ✓ Authorize variable interest rate bonds and, if market conditions improve, related hedging contracts
- ✓ Authorize capitalized interest to permit acceleration of savings into current fiscal year
- ✓ Confirm that separate review by PUC is not required in this case because there is no current impact on water rates from this refunding
- ✓ Confirm authorization to continue to subordinate hospital loan and voluntary separation program loan to these refunding bonds

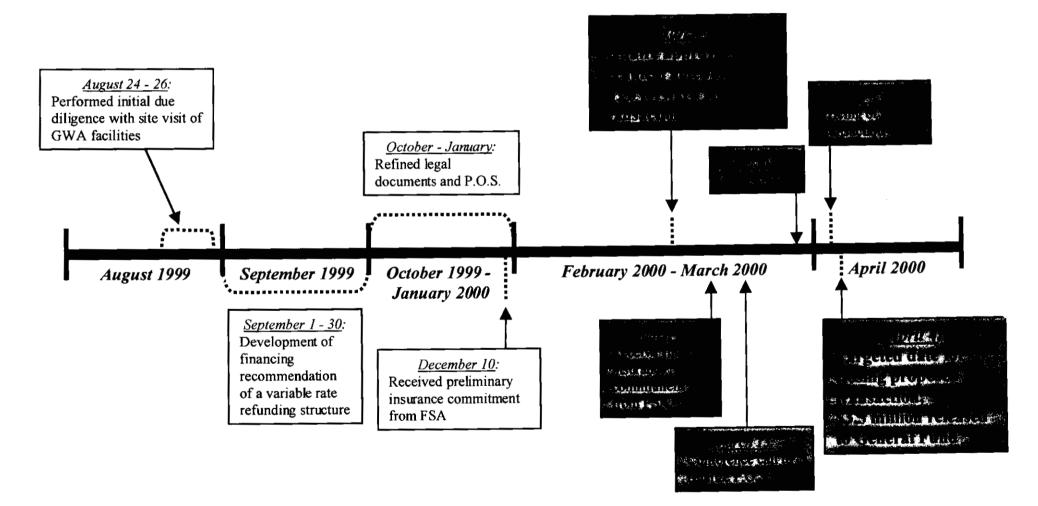
# **Primary Financing Objectives**

# This refunding achieves the following objectives:

- $\checkmark$  Creates a flexible financing structure that will provide future restructuring options, subject to Legislative approval
- Provides time for GWA to engage in their Strategic Planning Process
- ✓ Generates immediate savings for the General Fund \$3.5 million

# **Progress To Date**

# The financing team has made considerable progress to date and legislative approval is required to move forward



# **Evaluation of Fixed Rate Refunding**

A fixed rate refunding does not generate sufficient savings in the current market environment and requires considerable time to execute

# **Fixed Rate Refunding**

## **Benefits**

+ Locks-in known savings level today

### <u>Issues</u>

- Fixed rate bond sale will not generate sufficient savings in current market
- Extensive due diligence and disclosure required and underlying rating necessary
- Likely to be sold as non-callable bonds (bonds would not be able to be called prior to maturity)
- Costly to refinance/restructure non-callable debt

# **Evaluation of Variable Rate Refunding**

A variable rate refunding can be executed within the current window of opportunity while achieving all of the objectives

# Variable Rate Refunding

## **Benefits**

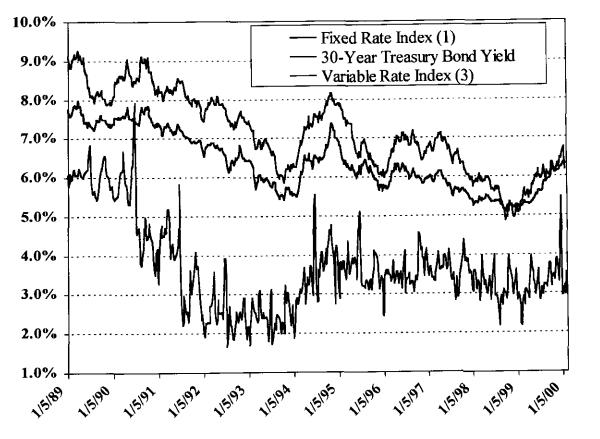
- + Able to meet accelerated timeframe
- + Lower cost debt translates into greater budgetary savings to General Fund
- + Retain the advance refunding opportunity for the bonds
- + Proposed form of bonds eliminates the cost for a liquidity facility as well as financial disclosure to a commercial bank
- + Underlying ratings not required

### <u>Issues</u>

- Interest rates may vary over time

# **Short-Term Market Perspective**

# Variable rate debt historically has provided the lowest cost of funds



Today's Market*:	
Fixed Rate 30-Year Index <sup>(1)</sup> :	6.29%
Fixed Rate 10-Year Index <sup>(2)</sup> :	5.38%
Variable Rate Index <sup>(3)</sup> :	3.53%
Variable Rate Index Averages <sup>(3)</sup> :	
3 Year:	3.45%
5 Year:	3.53%
10 Year:	3.57%

\* As of 2/11/00.

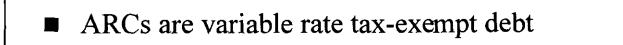
(1) Bond Buyer Revenue Bond Index.

(2) Insured Municipal Market Data 10-Year Yield.

(3) BMA Variable Rate Index.

# Form of Variable Rate Bonds

Auction Rate Certificates ("ARCs")



- Interest rates are reset by a "Dutch Auction" process
- A "Dutch Auction" process, similar to that used for U.S. Treasury auctions, allows interest rates to be established through competitive bids
- ARCs may be called, at no cost, on any interest payment date

# Legislative Approval Considerations

Approval of Bill #360 ...

- Provides immediate savings of approximately \$3.5 million for the General Fund as of closing
- ✓ Preserves refinancing flexibility

# **Financing Schedule**

# Critical milestones to maximize savings

Legislative Approval of Amendment	Immediately
Mail P.O.S.	March 27
Pricing	April 3
Closing	April 4



### **GUAM WATERWORKS AUTHORITY**

Government of Guam Post Office Box 3010, Hagåtña, Guam 96932 Phone: (671)479-7823/7820 Fax: (671)649-0158

FEB 2 2 2000

The Honorable Joann M.S. Brown Senator, 25<sup>th</sup> Guam Legislature 130 Aspinal Street, Suite 200 Hagatna, Guam 96910

Re: Testimony on Bill 360 (COR)

Dear Senator Brown:

Thank you for providing GWA with the opportunity to testify on Bill 360 (COR), An Act to Amend Section 22428 of Article 4, Chapter 22, Division 2 of Title 5 of the Guam Code Annotated as amended by Section 29 of Chapter IV of Public Law 25-03.

The attached GWA Resolution 99-21 conveys the Board's support for the proposed bond refunding. The Refunding Bonds contain the same basic provisions as the "Prior Bonds" which are being refunded and pose no new issues with the Board. Indeed, the proposed legislation recognizes that the bond indentures shall not affect GWA's rates and charges, and that GWA "...shall not enter into any contractual agreements or obligations which could increase rates and charges prior to the written approval of the Public Utilities Commission." [Section 22428 (m)]

The bill further states that, "... the entry by the Guam Waterworks Authority into the refunding bond indenture is hereby deemed not to increase rates and charges in and of itself..." [Section 22428 (m)]

The Guam Waterworks Authority therefore supports Bill 360 (COR).

ery truly yours, BERT J. JOHNSTON, JR. ting Géneral Manager

Attachment: GWA Resolution 99-21

### RESOLUTION NO. 99.21 OF THE BOARD OF DIRECTORS OF THE GUAM WATERWORKS AUTHORITY

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### RESOLUTION AUTHORIZING THE ISSUANCE AND SALE OF GOVERNMENT OF GUAM WATER SYSTEM BONDS, 1999 SERIES A; APPROVING FORMS OF A CERTIFICATE OF THE GOVERNOR AND AN OFFICIAL STATEMENT AND OTHER RELATED DOCUMENTS, AGREEMENTS AND ACTIONS; AND AUTHORIZING THE EXECUTION AND DELIVERY THEREOF

WHEREAS, pursuant to Sections 6128 and 6132 of the Government Code of Guam, as amended, and Section 22428 of Division 2 of Title 5 of the Guam Code Annotated, as it may be amended from time to time (collectively, the "Act"), the Governor of Guam (the "Governor") is authorized to issue on behalf of the Government of Guam (the "Government") one or more issues of bonds of the Government consisting of refunding bonds, subject to the requirements and limitations set forth in the Act;

WHEREAS, pursuant to the Act, such refunding bonds may be issued for the purpose of providing moneys to redeem or otherwise retire certain prior bonds, funding any necessary bond reserves and capitalized interest allocable to the refunding bonds or paying expenses incurred in connection with the issuance of such refunding bonds;

WHEREAS, pursuant to the Act, such refunding bonds shall be payable from and secured by the same source or sources of revenue as the prior bonds refunded by the issue of refunding bonds;

WHEREAS, this Board of Directors (the "Board") of the Guam Waterworks Authority ("GWA") has determined that it is in the public interest to redeem or otherwise retire certain prior bonds (the "Prior Bonds") secured by certain revenues of the Government and GWA, and has further determined that it is in the public interest for the Government to issue bonds (the "Bonds") pursuant to the Act for such purpose; and

WHEREAS, as required by Section 50103(k) of Title 12, Guam Code Annotated (the "GEDA Law"), the Legislature of Guam has, pursuant to the Act, approved the terms and conditions of the issuance, under the conditions set forth in the Act and as such conditions may be amended from time to time, of Bonds for the purposes set forth herein; and

**WHEREAS**, the GEDA Law also requires that the Bonds be issued by means of and through the agency of the Guam Economic Development Authority ("GEDA"); and

WHEREAS, this Board by this resolution desires to request that the Governor and GEDA approve the issuance and sale of the Bonds in accordance with the requirements of the Act and the GEDA Law; and WHEREAS, there have been presented to this Board proposed substantially final forms of a certificate of the Governor pursuant to which the Bonds are proposed to be issued by the Government (the "Certificate") and a preliminary official statement relating to the Bonds;

**NOW THEREFORE, BE IT RESOLVED**, by this Board as follows:

Section 1. The Chairman of this Board (the "Chairman") and the General Manager (the "General Manager") shall hereinafter be referred to as the "Designated Officers."

Section 2. The form of Certificate presented to this meeting is hereby approved, with such additions, changes and modifications (including designation of the Trustee (as defined in the Certificate)) as the Designated Officers may approve upon consultation with the Administrator of GEDA and legal counsel, such approval to be conclusively evidenced by the execution of such Certificate by one or more of the Designated Officers, each of whom is hereby authorized and directed to execute and deliver the same.

Section 3. The issuance of one or more series of Bonds pursuant to the Act and the Certificate is hereby authorized in an aggregate amount not to exceed \$39,000,000. Such Bonds shall be issued in such amount at such time as the Governor deems appropriate, bear interest at fixed or variable interest rates (established in accordance with the Act) and mature not later than July 1, 2014. Such Bonds shall be limited obligations payable solely from the revenues and other assets of the Government and GWA pledged for such purpose and shall not otherwise be a debt or liability of the Government of Guam.

Section 4. The form of preliminary official statement presented to this meeting, is hereby approved, with such additions, changes and modifications as the Designated Officers may approve upon consultation with legal counsel, such approval to be conclusively evidenced by the execution of a certificate deeming final the preliminary official statement for purposes of Rule 15c2-12 of the Securities and Exchange Commission by one or more of the Designated Officers, who are hereby authorized and directed to execute the same and to authorize the underwriter of the Bonds to distribute such preliminary official statement to potential purchasers of the Bonds and other interested parties. The Designated Officers are hereby authorized to execute and cause to be delivered a final official statement to purchasers of the Bonds and other interested parties.

Section 5. The Designated Officers are hereby authorized and directed to do any and all things and to execute and deliver any and all documents which they may deem necessary or advisable in order to effectuate the purposes of this resolution, including, without limitation, a tax certificate and a continuing disclosure agreement.



Senator Alberto "Tony" Cristobal Lamorena V Chairman COMMITTEE ON TOURISM, ECONOMIC DEVELOPMENT AND PARKS Twenty-Fifth Guam Legislature

PUBLIC HEARING 9:36 A.M., Wednesday, February 23, 2000 Public Hearing Room, Guam Legislature Temporary Bldg. 155 Hesler St., Agana, Guam 96910 BILL NO. 360



WITNESS SIGN-IN SHEET	TELEPHONE MAILING ADDRESS FOR AGAINST		×	415 773- 5828	212-713- 9024	213-253- 5407					
WIIM	REPRESENTING SELF, DEPT., OR AGENCY		(2804	Bud Counsel (GEDA) 415 773	Rine webeen						
	NAME	(please print)	E Currand	Stan Dirks	Jim Scott	Russell Reyes	-				

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Senator Alberto "Tony" Cristobal Lamorena V Mina'Bente Singko Na Liheslaturan Guåhan (TwentyFifth Guarn Legislature)



### WAIVER OF FISCAL NOTE

In accordance with §9105 of Title 2 of the Guam Code Annotated, I hereby certify that prompt committee action on **Bill No. 360**, as Substituted by the Committee on Tourism, Economic Development and Parks, is necessary to the proper conduct of legislative business. Therefore, I am waiving requirement of a Fiscal Note on **Bill No. 360**, as Substituted by the Committee.

ALBERTO C. LAMORENA, V Chairman Committee on Tourism, Economic Development & Parks

Introduced

NCV 2 3 1999

MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

Bill No. 369 (cg)

Introduced by:

A.C. Lamorena Viller. J. M.S. Brown

AN ACT TO AMEND SECTION 22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED AS AMENDED BY SECTION 29 OF CHAPTER IV OF PUBLIC LAW 25-03.

1	BE IT ENACTED BY THE PEOPLE OF GUAM:
2	Section 1. Section 22428 of Article 4, Chapter 22, Division 2 of Title 5 as
3	amended by Section 29 of Chapter IV of Public Law 25-03 is amended to read as
4	follows:
5	"Section 22428. Authorization and Approval of Refunding Bonds.
6	(a) <b>Definitions</b> . The following terms shall have the following
7	meanings when used in this Section:
8	(1) '1989 Water Bonds' means the Government of Guam Water
9	System Revenue Bonds, Series 1989.
10	(2) '1992 Highway Bonds' means the Government of Guam Limited
11	Obligation Highway Bonds, 1992 Series A.
12	(3) 'Prior Bonds' means the 1989 water bonds and the 1992
13	highway bonds, to be redeemed or otherwise retired with the proceeds of
14	refunding bonds and investment earnings thereon.
15	(4) 'Refunding Bond' means a bond issued pursuant to this Section
16	for the purpose of providing moneys to redeem and [or] otherwise retire

	prior bonds, funding any necessary bond reserves and capitalized interest
1	prior bonds, funding any necessary bond reserving expenses incurred in
2	allocable to the refunding bonds and or paying expenses incurred in
3	connection with the issuance of such refunding bonds.
4	(5) 'Yield' shall have the same meaning as when used in §148 of the
5	Internal Revenue Code of 1986, as amended. That is, 'yield' means the
6	annual discount rate which, when used to discount all payments of debt
7	service on an issue of bonds to the date of issuance of the bonds, using a
8	semiannual compounding interval, results in the aggregate present value
9	of such payments being equal to the re-offering price to the public of such
10	bonds.
11	(6) 'Debt service' means the scheduled principal of and interest on
12	bonds plus fees to be paid for credit enhancement of such bonds.
13	(7) 'Debt Service Savings' means the percentage by which the
14	present value of debt service on refunding bonds (not including
15	capitalized interest) is less than the present value of the remaining debt
16	service on the prior bonds refunded by such refunding bonds. Present
17	value shall be calculated for this purpose using the yield on the refunding
18	bonds as the discount rate.
19	(8) '1986 Bonds' means the Government of Guam General
20	Obligation Bonds, Series 1986, that are no longer outstanding.
21	(9) 'Section 30 Revenues' means the revenues derived by the
22	government of Guam under 48 U.S.C. §1421h (§30 of the Organic Act of
23	Guam).
24	(b) Authorization of Issuance of Bonds. I Maga'lahen Guåhan is
25	authorized to issue on behalf of the government of Guam one (1) or more issues

of bonds of the government consisting of refunding bonds, subject to the following requirements and limitations:

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(1) the issuance of the bonds shall *not* cause a violation of the debt limitation provisions of 48 U.S.C. §1423a (§11 of the Organic Act of Guam);

6 (2) all obligation of the government to pay debt service on, and the 7 redemption price of, the prior bonds being refunded shall be discharged 8 concurrently with the issuance of the refunding bonds. Thereafter, the 9 prior bonds shall be payable solely from and secured solely by an escrow 10 established for such purpose;

(3) the debt service savings resulting from the issuance of the
refunding bonds shall be *not* less than three percent (3%);

(4) the aggregate amount of scheduled debt service on the
refunding bonds allocable to the refunding of the 1989 water bonds shall
be, in each year to and including the final maturity of such refunding
bonds, less than the maximum annual scheduled debt service on the 1989
water bonds, and the final scheduled maturity date of such refunding
bonds shall be not more than five (5) years after the final scheduled
maturity date of the 1989 water bonds; and

(5) the aggregate amount of scheduled debt service on the
refunding bonds allocable to the refunding of the 1992 highway bonds
shall be, in each year to and including the final maturity of such refunding
bonds, less than the maximum annual scheduled debt service on the 1992
highway bonds, and the final scheduled maturity date of such refunding
bonds shall be not more than five (5) years after the final scheduled

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maturity date of the 1992 highway bonds.

(c) Source of and Security for Payment. The refunding bonds shall be payable from and secured by the same source or sources of revenues as the prior bonds refunded by the issue. Any pledge or lien on revenues or other moneys authorized to be granted with respect to the prior bonds refunded by the issue is hereby authorized to be granted with respect to the refunding bonds.

(d) Terms and Conditions Determined by Certificate. The terms and 7 conditions of the refunding bonds shall be as determined by I Maga'lahen 8 Guåhan by the execution of a certificate or indenture authorizing the issuance 9 of such bonds. The certificate or indenture shall contain terms and conditions 10 that are consistent with this Section, and shall include substantially the same 11 additional bonds tests, rate covenants and other covenants as were applicable 12 with respect to the prior bonds. The proceeds of the refunding bonds may be 13 used to fund a bond reserve only if and to the extent that moneys from any bond 14 15 reserve for the prior issue are transferred to the escrow from which the prior bonds will be paid. Interest on the refunding bonds may be capitalized for a 16 period not exceeding fifteen months. 17

(e) Valid and Binding Obligations, Collection of Revenues. The 18 bonds authorized by this Section shall constitute the valid and 19 binding obligations of the government of Guam. All officers charged by law with any 20 duty in the collection of any revenues from which debt service on the issue is 21 payable shall do every lawful thing necessary to collect the amount necessary for 22 such purpose. The validity of any such bonds shall not be affected by the 23 validity or regularity of any proceedings for the implementation of the capital 24 improvement projects funded by the prior bonds. 25

(f) Appropriation. The revenues described in Subsection (c) of this Section are hereby continuously appropriated for the purposes for which they are pledged.

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(g) Waiver of Immunity. Notwithstanding any substantive or procedural provision of Chapter 6 of Title 5 of the Guam Code Annotated, the government of Guam waives immunity from any suit or action in contract on the bonds authorized by this Section, but does not waive sovereign immunity as to the personal liability of elected officials and employees of the government of Guam.

(h) Form of Bonds; Covenants; Appointment of Fiduciaries; Other 9 **Related Agreements.** The technical form and language of the refunding bonds, 10 including provisions for execution, exchange, transfer, registration, paying 11 agency, lost or mutilated bonds, negotiability, cancellation and other terms, 12 covenants or conditions not inconsistent with this Section, shall be as specified 13 in the certificate or indenture executed by I Maga'lahen Guåhan authorizing the 14 issuance of the bonds. The certificate or indenture may appoint one (1) or more 15 trustees or other fiduciaries authorized to receive and hold in trust the proceeds 16 of the bonds and moneys relating thereto, to protect the rights of bondholders 17 and to perform such other duties as may be specified in the certificate. I 18 Maga'lahen Guåhan is also authorized to execute, on behalf of the government 19 of Guam, any appropriate agreements, certificates or other instruments relating 20 to the bonds and the sale of the bonds. 21

(i) Authorization for Credit Enhancement. *I Maga'lahen Guåhan* is
 authorized to enter into such contracts or agreements with such banks, insurance
 companies or other financial institutions as *I Maga'lahen Guåhan* determines are
 necessary or desirable to improve the security and marketability of any bonds

authorized by this Section. Such contracts or agreements may contain an obligation to reimburse, with interest, any such banks, insurance companies or other financial institutions for advances used to pay principal of or interest on the issue. Any obligations under such contract or agreement shall be payable solely from the same sources as debt service on the refunding bonds is payable, and any advance under such agreement, *if necessary*, shall be treated as creating a reimbursement obligation issued to refund the refunding bonds.

8 (j) No Personal Liability. No employee or elected official of the 9 government of Guam shall be individually or personally liable for the payment 10 of any amounts due on any bonds issued under this Section, or for any other 11 liability arising in connection with the bonds; provided, *however*, that nothing in 12 this Section shall relieve any employee or elected official from the performance 13 of any ministerial duty required by law.

(k) Approval by Guam Economic Development Authority. Section
50103(k) of Title 12 of the Guam Code Annotated, provides that agencies and
instrumentalities of the government of Guam shall issue bonds and other
obligations only by means of and through the agency of the Guam Economic
Development Authority ('GEDA'). No issue of bonds authorized by this Section
shall be sold until the board of directors of GEDA has adopted a resolution
approving the sale of such issue.

(1) Approval of Terms and Conditions. Said §50103(k) also provides
 that GEDA shall *not* sell any bond without the approval of *I Liheslaturan Guåhan* of the terms and conditions of the issuance of the bonds. *I Liheslaturan Guåhan* hereby approves the terms and conditions of the issuance of the bonds
 authorized by this Section so long as such bonds are structured as provided by

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this Act and achieve the savings required by this Act.

(m) Approval by Guam Public Utilities Commission Not Required. 2 Section 12004 of Title 12 of the Guam Code Annotated provides that the Guam 3 Waterworks Authority shall not enter into any contractual agreements or 4 obligations which could increase rates and charges prior to the written approval 5 of the Public Utilities Commission. Because debt service on the refunding bonds 6 issued to refund the 1989 water bonds is expected to be paid from Section 30 7 Revenues and not from Guam Waterworks Authority revenues, and because the 8 refunding bond indenture provisions relating to Guam Waterworks Authority 9 revenues are to be substantially the same as such provisions in the 1989 water 10 bond indenture, the entry by the Guam Waterworks Authority into the refunding 11 bond indenture is hereby deemed not to increase rates and charges in and of 12 itself, is hereby authorized and approved, and shall not be required to be 13 approved by the Guam Public Utilities Commission. 14

(n) Variable Rate Bonds and Interest Rate Hedges. Refunding bonds 15 issued to refund the 1989 water bonds may be issued as bonds bearing interest 16 at a variable rate, and I Maga'lahen Guahan is authorized to enter into one or 17 more interest rate hedging contacts (including but not limited to arrangements 18 19 commonly known as swap agreements, floors, caps and collars) which I Magalahen Guahan determines to be necessary or appropriate to place the 20 obligations of the government of Guam, as represented by the refunding bonds 21 and such interest rate hedging contracts, on a basis other than a fully variable 22 rate basis, but only under the following terms and conditions, which are 23 applicable in such circumstances in lieu of the requirements of paragraphs (3) 24 and (4) of subsection (b) of this section: 25

1	(1) The initial interest rate hedging contracts, if any, must have an
2	aggregate term of not less than two years;
3	(2) each year over the longer of the first five years after the date of
4	issuance of the bonds or the term of any initial interest rate hedging
5	contracts, the maximum net annual obligation of the government, as
6	represented by the refunding bonds and such interest rate hedging
7	contracts, must be expected (on the basis of the prior ten years'
8	experience with comparable bonds and interest rate hedging contracts) not
9	to exceed the annual obligation that the government would have had if the
10	refunding bonds had been issued as fixed-rate, current-interest bonds
11	meeting the criteria of paragraphs (3) and (4) of subsection (b) of this
12	section;
13	(3) the aggregate principal amount of refunding bonds outstanding
14	at the later of the end of the first five years after the date of issuance of
15	the bonds or the end of the term of any initial interest rate hedging
16	contacts may not exceed the aggregate principal amount of refunding
17	bonds that would have been outstanding had the refunding bonds been
18	issued as fixed-rate, current-interest bonds meeting the requirements of
19	paragraphs (3) and (4) of subsection (b) of this section; and
20	(4) the final scheduled maturity date of such refunding bonds shall
21	be not more than five (5) years after the final scheduled maturity date of
22	the 1989 water bonds.
23	(b) Permitted Investments. The proceeds of bonds issued by the government,
24	and any revenues relating to such bonds, may be invested in, but only in, the types of
25	investments permitted by the certificate or indenture pursuant to which such bonds are

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1 issued

Section 2. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

## .Introduced

NOV 2 3 1999

MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

Bill No. 360 free

Introduced by:

A.C. Lamorena V J. M.S. Brown

AN ACT TO AMEND SECTION 22428 OF ARTICLE 4, CHAPTER 22, DIVISION 2 OF TITLE 5 OF THE GUAM CODE ANNOTATED AS AMENDED BY SECTION 29 OF CHAPTER IV OF PUBLIC LAW 25-03.

1	<b>BE IT</b>	ENACTED	BY THE	<b>PEOPLE OF</b>	<b>GUAM:</b>
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Section 1. Section 22428 of Article 4, Chapter 22, Division 2 of Title 5 as
 amended by Section 29 of Chapter IV of Public Law 25-03 is amended to read as
 follows:

5	"Section 22428. Authorization and Approval of Refunding Bonds.
6	(a) <b>Definitions</b> . The following terms shall have the following
7	meanings when used in this Section:
8	(1) '1989 Water Bonds' means the Government of Guam Water
9	System Revenue Bonds, Series 1989.
10	(2) '1992 Highway Bonds' means the Government of Guam Limited
11	Obligation Highway Bonds, 1992 Series A.
12	(3) 'Prior Bonds' means the 1989 water bonds and the 1992
13	highway bonds, to be redeemed or otherwise retired with the proceeds of
14	refunding bonds and investment earnings thereon.
15	(4) 'Refunding Bond' means a bond issued pursuant to this Section
16	for the purpose of providing moneys to redeem and [or] otherwise retire

prior bonds, funding any necessary bond reserves and capitalized interest
 allocable to the refunding bonds and or paying expenses incurred in
 connection with the issuance of such refunding bonds.

4 (5) '*Yield*' shall have the same meaning as when used in §148 of the
5 Internal Revenue Code of 1986, as amended. That is, 'yield' means the
6 annual discount rate which, when used to discount all payments of debt
7 service on an issue of bonds to the date of issuance of the bonds, using a
8 semiannual compounding interval, results in the aggregate present value
9 of such payments being equal to the re-offering price to the public of such
10 bonds.

11(6) 'Debt service' means the scheduled principal of and interest on12bonds plus fees to be paid for credit enhancement of such bonds.

(7) 'Debt Service Savings' means the percentage by which the
present value of debt service on refunding bonds (not\_including
capitalized interest) is less than the present value of the remaining debt
service on the prior bonds refunded by such refunding bonds. Present
value shall be calculated for this purpose using the yield on the refunding
bonds as the discount rate.

(8) '1986 Bonds' means the Government of Guam General
Obligation Bonds, Series 1986, that are no longer outstanding.

(9) 'Section 30 Revenues' means the revenues derived by the
government of Guam under 48 U.S.C. §1421h (§30 of the Organic Act of
Guam).

(b) Authorization of Issuance of Bonds. I Maga'lahen Guåhan is
 authorized to issue on behalf of the government of Guam one (1) or more issues

of bonds of the government consisting of refunding bonds, subject to the following requirements and limitations:

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(1) the issuance of the bonds shall *not* cause a violation of the debt limitation provisions of 48 U.S.C. §1423a (§11 of the Organic Act of Guam);

6 (2) all obligation of the government to pay debt service on, and the 7 redemption price of, the prior bonds being refunded shall be discharged 8 concurrently with the issuance of the refunding bonds. Thereafter, the 9 prior bonds shall be payable solely from and secured solely by an escrow 10 established for such purpose;

(3) the debt service savings resulting from the issuance of the
refunding bonds shall be *not* less than three percent (3%);

(4) the aggregate amount of scheduled debt service on the
refunding bonds allocable to the refunding of the 1989 water bonds shall
be, in each year to and including the final maturity of such refunding
bonds, less than the maximum annual scheduled debt service on the 1989
water bonds, and the final scheduled maturity date of such refunding
bonds shall be not more than five (5) years after the final scheduled
maturity date of the 1989 water bonds; and

(5) the aggregate amount of scheduled debt service on the
refunding bonds allocable to the refunding of the 1992 highway bonds
shall be, in each year to and including the final maturity of such refunding
bonds, less than the maximum annual scheduled debt service on the 1992
highway bonds, and the final scheduled maturity date of such refunding
bonds shall be not more than five (5) years after the final scheduled

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maturity date of the 1992 highway bonds.

(c) Source of and Security for Payment. The refunding bonds shall be payable from and secured by the same source or sources of revenues as the prior bonds refunded by the issue. Any pledge or lien on revenues or other moneys authorized to be granted with respect to the prior bonds refunded by the issue is hereby authorized to be granted with respect to the refunding bonds.

(d) Terms and Conditions Determined by Certificate. The terms and 7 conditions of the refunding bonds shall be as determined by I Maga'lahen 8 *Guåhan* by the execution of a certificate or indenture authorizing the issuance 9 of such bonds. The certificate or indenture shall contain terms and conditions 10 that are consistent with this Section, and shall include substantially the same 11 additional bonds tests, rate covenants and other covenants as were applicable 12 with respect to the prior bonds. The proceeds of the refunding bonds may be 13 used to fund a bond reserve only if and to the extent that moneys from any bond 14 reserve for the prior issue are transferred to the escrow from which the prior 15 bonds will be paid. Interest on the refunding bonds may be capitalized for a 16 period not exceeding fifteen months. 17

(e) Valid and Binding Obligations, Collection of Revenues. The 18 bonds authorized by this Section shall constitute the valid and binding 19 obligations of the government of Guam. All officers charged by law with any 20 duty in the collection of any revenues from which debt service on the issue is 21 payable shall do every lawful thing necessary to collect the amount necessary for 22 such purpose. The validity of any such bonds shall not be affected by the 23 validity or regularity of any proceedings for the implementation of the capital 24 improvement projects funded by the prior bonds. 25

(f) Appropriation. The revenues described in Subsection (c) of this Section are hereby continuously appropriated for the purposes for which they are pledged.

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- (g) Waiver of Immunity. Notwithstanding any substantive or procedural provision of Chapter 6 of Title 5 of the Guam Code Annotated, the government of Guam waives immunity from any suit or action in contract on the bonds authorized by this Section, but does not waive sovereign immunity as to the personal liability of elected officials and employees of the government of Guam.
- (h) Form of Bonds; Covenants; Appointment of Fiduciaries; Other 9 Related Agreements. The technical form and language of the refunding bonds, 10 including provisions for execution, exchange, transfer, registration, paying 11 agency, lost or mutilated bonds, negotiability, cancellation and other terms, 12 13 covenants or conditions not inconsistent with this Section, shall be as specified 14 in the certificate or indenture executed by I Maga'lahen Guåhan authorizing the issuance of the bonds. The certificate or indenture may appoint one (1) or more 15 trustees or other fiduciaries authorized to receive and hold in trust the proceeds 16 of the bonds and moneys relating thereto, to protect the rights of bondholders 17 and to perform such other duties as may be specified in the certificate. I 18 Maga'lahen Guåhan is also authorized to execute, on behalf of the government 19 of Guam, any appropriate agreements, certificates or other instruments relating 20 to the bonds and the sale of the bonds. 21
- (i) Authorization for Credit Enhancement. I Maga'lahen Guåhan is
   authorized to enter into such contracts or agreements with such banks, insurance
   companies or other financial institutions as I Maga'lahen Guåhan determines are
   necessary or desirable to improve the security and marketability of any bonds

authorized by this Section. Such contracts or agreements may contain an obligation to reimburse, with interest, any such banks, insurance companies or other financial institutions for advances used to pay principal of or interest on the issue. Any obligations under such contract or agreement shall be payable solely from the same sources as debt service on the refunding bonds is payable, and any advance under such agreement, *if necessary*, shall be treated as creating a reimbursement obligation issued to refund the refunding bonds.

8 (j) No Personal Liability. No employee or elected official of the 9 government of Guam shall be individually or personally liable for the payment 10 of any amounts due on any bonds issued under this Section, or for any other 11 liability arising in connection with the bonds; provided, *however*, that nothing in 12 this Section shall relieve any employee or elected official from the performance 13 of any ministerial duty required by law.

- (k) Approval by Guam Economic Development Authority. Section
  50103(k) of Title 12 of the Guam Code Annotated, provides that agencies and
  instrumentalities of the government of Guam shall issue bonds and other
  obligations only by means of and through the agency of the Guam Economic
  Development Authority ('GEDA'). No issue of bonds authorized by this Section
  shall be sold until the board of directors of GEDA has adopted a resolution
  approving the sale of such issue.
- (I) Approval of Terms and Conditions. Said §50103(k) also provides
   that GEDA shall *not* sell any bond without the approval of *I Liheslaturan Guåhan* of the terms and conditions of the issuance of the bonds. *I Liheslaturan Guåhan* hereby approves the terms and conditions of the issuance of the bonds
   authorized by this Section so long as such bonds are structured as provided by

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this Act and achieve the savings required by this Act.

(m) Approval by Guam Public Utilities Commission Not Required. 2 Section 12004 of Title 12 of the Guam Code Annotated provides that the Guam 3 Waterworks Authority shall not enter into any contractual agreements or 4 obligations which could increase rates and charges prior to the written approval 5 of the Public Utilities Commission. Because debt service on the refunding bonds 6 issued to refund the 1989 water bonds is expected to be paid from Section 30 7 Revenues and not from Guam Waterworks Authority revenues, and because the 8 refunding bond indenture provisions relating to Guam Waterworks Authority 9 revenues are to be substantially the same as such provisions in the 1989 water 10 bond indenture, the entry by the Guam Waterworks Authority into the refunding 11 bond indenture is hereby deemed not to increase rates and charges in and of 12 itself, is hereby authorized and approved, and shall not be required to be 13 approved by the Guam Public Utilities Commission. 14

(n) Variable Rate Bonds and Interest Rate Hedges. Refunding bonds 15 issued to refund the 1989 water bonds may be issued as bonds bearing interest 16 at a variable rate, and I Maga'lahen Guahan is authorized to enter into one or 17 more interest rate hedging contacts (including but not limited to arrangements 18 commonly known as swap agreements, floors, caps and collars) which I 19 Magalahen Guahan determines to be necessary or appropriate to place the 20 obligations of the government of Guam, as represented by the refunding bonds 21 and such interest rate hedging contracts, on a basis other than a fully variable 22 rate basis, but only under the following terms and conditions, which are 23 applicable in such circumstances in lieu of the requirements of paragraphs (3) 24 and (4) of subsection (b) of this section: 25

1	(1) The initial interest rate hedging contracts, if any, must have an
2	aggregate term of not less than two years;
3	(2) each year over the longer of the first five years after the date of
4	issuance of the bonds or the term of any initial interest rate hedging
5	contracts, the maximum net annual obligation of the government, as
6	represented by the refunding bonds and such interest rate hedging
7	contracts, must be expected (on the basis of the prior ten years'
8	experience with comparable bonds and interest rate hedging contracts) not
9	to exceed the annual obligation that the government would have had if the
10	refunding bonds had been issued as fixed-rate, current-interest bonds
11	meeting the criteria of paragraphs (3) and (4) of subsection (b) of this
12	section;
13	(3) the aggregate principal amount of refunding bonds outstanding
14	at the later of the end of the first five years after the date of issuance of
15	the bonds or the end of the term of any initial interest rate hedging
16	contacts may not exceed the aggregate principal amount of refunding
17	bonds that would have been outstanding had the refunding bonds been
18	issued as fixed-rate, current-interest bonds meeting the requirements of
19	paragraphs (3) and (4) of subsection (b) of this section; and
20	(4) the final scheduled maturity date of such refunding bonds shall
21	be not more than five (5) years after the final scheduled maturity date of
22	the 1989 water bonds.
23	(b) Permitted Investments. The proceeds of bonds issued by the government,
24	and any revenues relating to such bonds, may be invested in, but only in, the types of
25	investments permitted by the certificate or indenture pursuant to which such bonds are

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Section 2. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

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